Workshop on Large-scale Adaptive Management

Adaptive Management of Large-Scale Ecosystems in California

Peter Goodwin

with contributions from many





C.P. Snow

Godkin Lecture, Harvard University, 1960

Let me say at once that I have no easy answers at all. If there were any easy answers, they would have been found by now. The whole problem is an intractable one, one of the most intractable that organised society has thrown up. It is partly the expression, in political and administrative terms of the split between two cultures that I have said something about else-

where.42

Primary Points

- 1. Champions
- 2. Common Expectations
- 3. Complexity and Scale
- 4. Governance and 'science to inform policy' when is science good enough?
- 5. Performance Metrics and Recognition

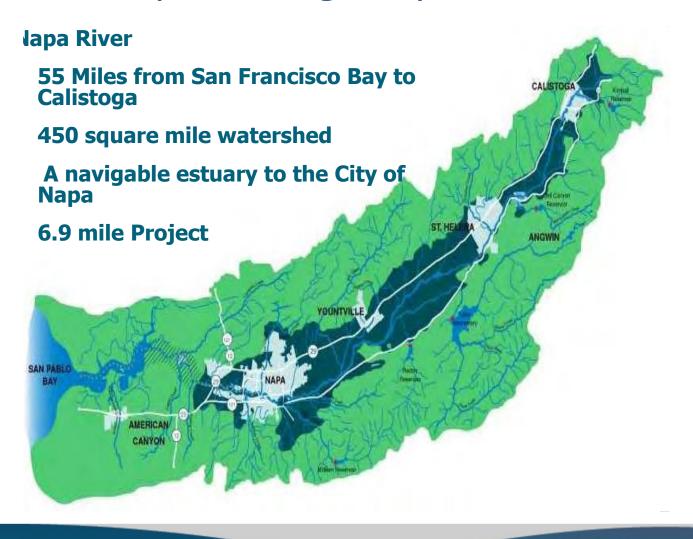
Other Critical factors:

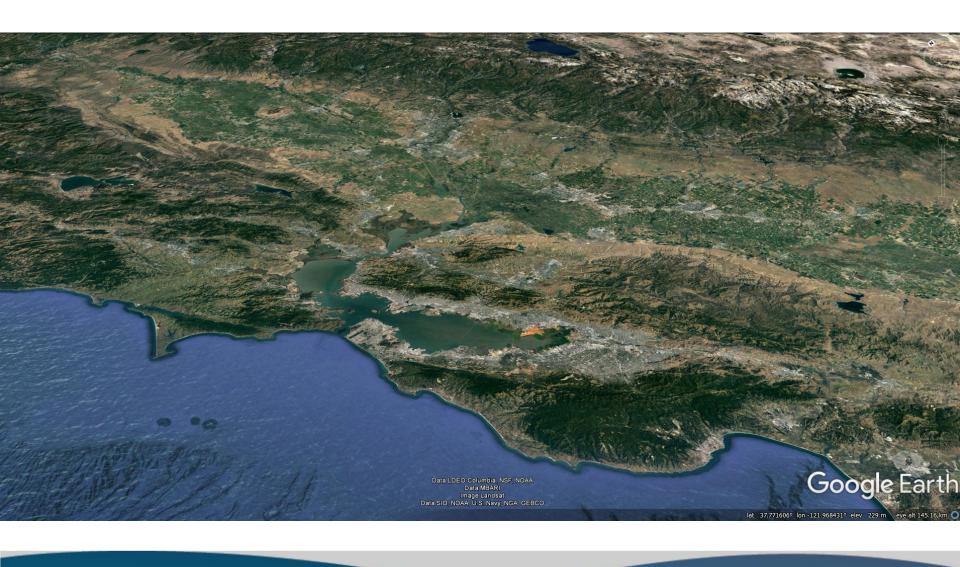
- funding
- building and sustaining the human capital

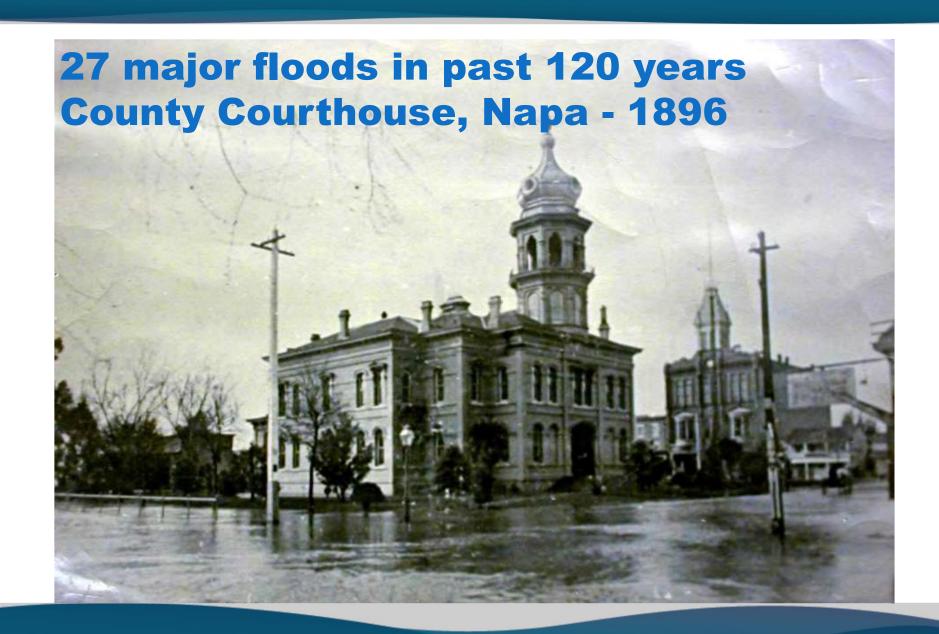
1. Champions

- Committed to a vision
- Influential
- Beyond conventional thinking
- Courage

A success story: challenged by unusual conditions











COMMUNITY COALITION FORMED

27 local stakeholder groups and 24 agencies



Napa to tame river by letting it run free

■ Voters approve a historic tax measure that aims to reduce flooding through natural methods

By Denis Cuff and John Simerman

NAPA — Flood fighters in the West tamed their creeks and small rivers by deepening and narrowing

them with dredgers and concrete.

Voters in this historic wine county bucked that tide Tuesday when they approved a precedent-setting flood project to make the unruly Napa River wider and more natural with room to meander without sloshing into bedrooms and stores.

Planners and politicians predict Napa County will lead California on a new path to minimize flooding by letting rivers run a little freer and making people do more to stay out of the way.

"The : concrete the river to come ferent th and keep Rippey, a pervisor ing in w as the g

Priva called th the bigg its kind ronmen

Inste



Unique river plan goes before voters

Hy Glen Martin

apa County residents who have had it up to lare with personnel fluoring are preparing to sole immerces on a revesionless and plus that could end their wors ours and for all — and resum:

hate the sexty Napa River in the peacess.
If approved by a two-thirds majority
rule immeries. Measure A, also known as
the Napa County flood protection and sexincided management plan, could make
the Napa Valley virtually immune to cate
tracks.

If would also resture wetlends, foresis and fish and wighte to the river, which has suffered greatly from decades of ur-

The message will rule 80 million on availy for the most 30 years, through a master tax assessming to one half-cont on exery delilar

What makes the plan unique, its affectives of a the cumposes of error restores from, not description. Traditional Good control projects involve charactering process of control projects and creeks confloing them in strait perkens of conception.

By restreet the Napa Bleer plan would achieve its printary sade by restoring marshinish and reparts of freest. The use of

NAPA: Poped MC4 1





Bridge raised, maintained historic and aesthetic quality

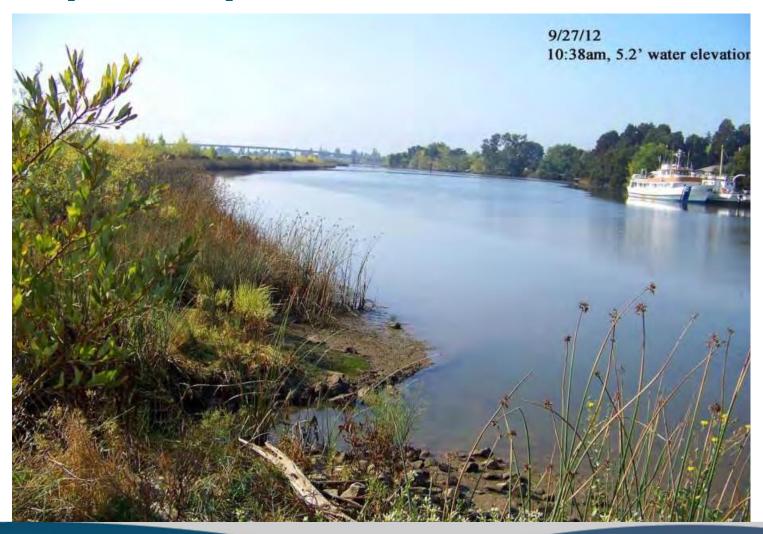


Creation of 659 acres of wetland, mudflat and open water



NAPA RIVER BYPASS Flood walls and trails Railroad relocation including two bridges **Bypass** channel Terracing Flood wall & promenade

Napa Floodplain Restored



California Drought 2012-16

2017 Wettest Winter in Recorded History

Very Dry summer











Fundamental Question: will the ecosystem recover or was the fire a tipping point?

2. Common Expectations

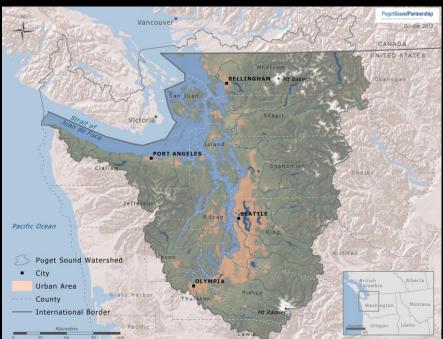




2. Common Expectations



Photograph courtesy of Minette Lane



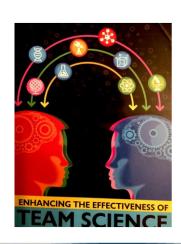


3. Complexity and Scale

Change is the only constant

'Stationarity is Dead' Milly et al., 2008

We can no longer rely solely on the past to predict future conditions



Pressures include:
Climate change
Shifting land-use patterns
Population growth

Invasive species



System complexity (Wim Kimmerer)

Number of species in Delta ~

 $1 \times 30 \times 35 \times 50 \times 1000!$

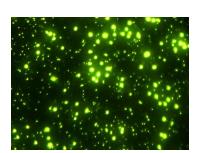








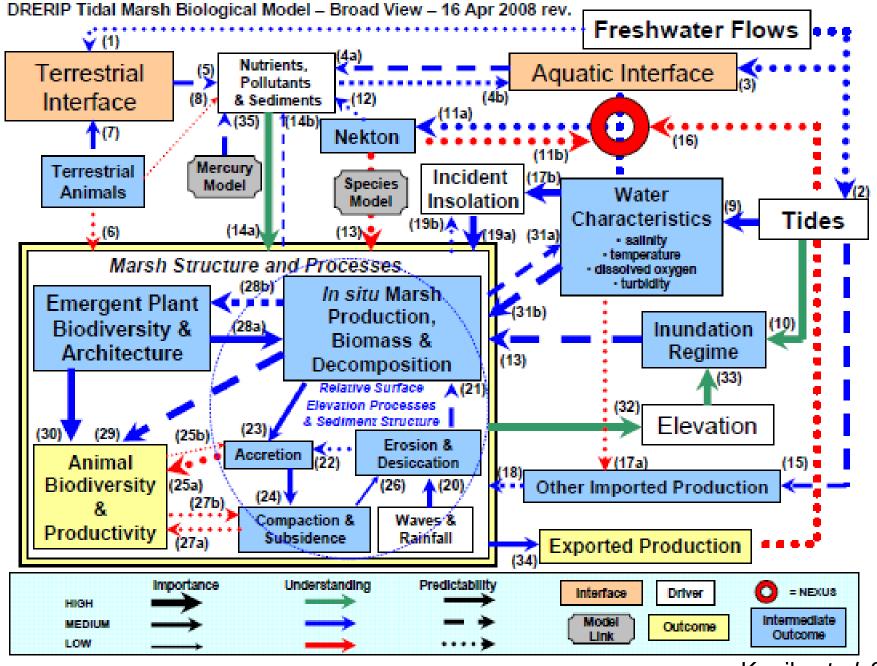


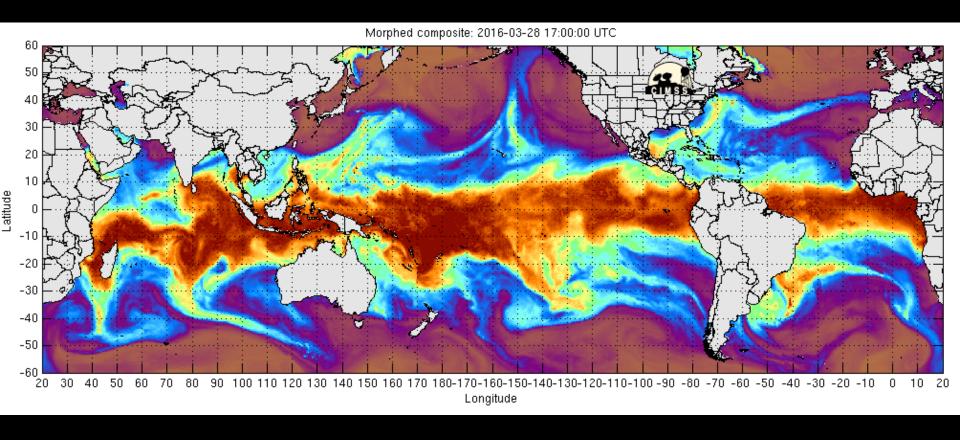


Number of Individuals in Delta ~

 $10^8 10^{10} 10^{12} 10^{15}$

And they can all interact!! Potential Chaotic Systems



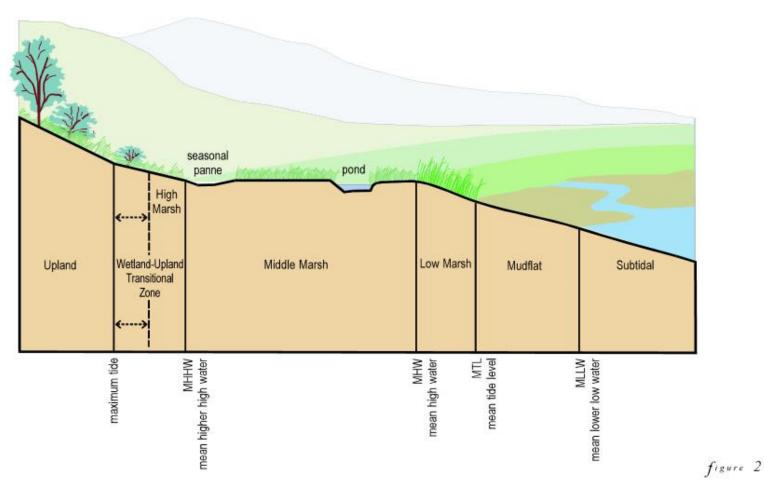


3. Complexity and Scale





Tidal Marsh Profile



Note:

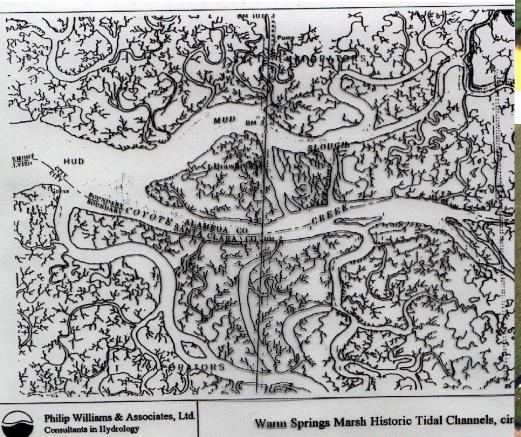
The landward boundary of the high marsh shifts from year to year within the wetland-upland transition zone. Tidal Wetland Restoration Handbook

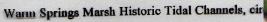
Vertical Profile of Tidal Marsh



Ancient Marsh – about 2500 old

Historic Marsh US Coast and Geodetic Survey c. 1870







Modern Marsh – 1920s

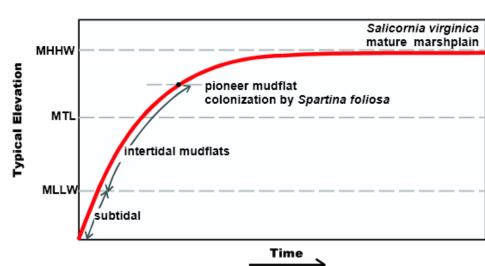


Tidal Marsh Evolution



Muzzi Marsh, 1980







Muzzi Marsh, 1984 Muzzi Marsh, 2003



Tidal Wetlands Restoration: Fourth Generation

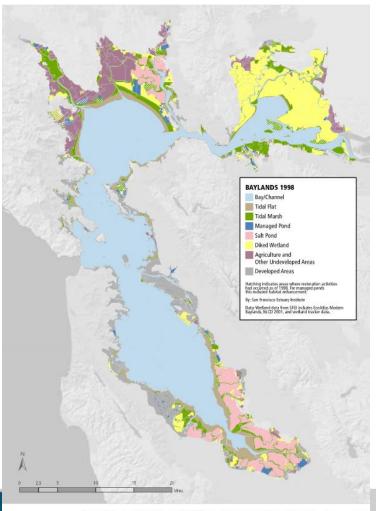


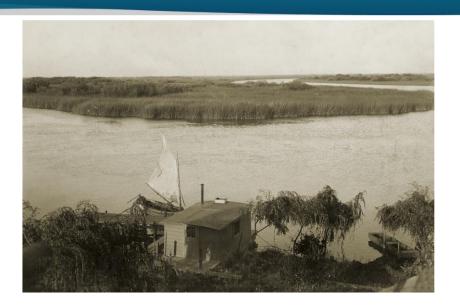
Figure 5 Baylands habitats in 1998. See box 2 for more detail about the data and assumptions for this map,

- Landscape Ecology
- Historical Ecology
- Not to 'restore' since landscape irreversibly altered
- Understand key process to restore ecosystem function
- Mosaic of habitats
- Scale to restore processes

Baylands Climate Change Update, 2015

3. Complexity and Scale





What do we mean by natural flows in complex and irreversibly altered systems?

Novel ecosystems (Moyle, 2014): resilient and desirable

Landscape ecology vs cumulative projects

Yarnell, S.M. et al. 2015. Functional Flows in Modified Riverscapes: Hydrographs, Habitats and Opportunities BioScience 2015. doi: 10.1093/biosci/biv102

4. Science to inform Policy

Time-frame to inform management decisions

Mark Cowin, Director, California Department of Water Resources

When is good science good enough?

John Wiens, Independent Science Board. Delta Science Program

Polymath or Translators

Expert Panel on Adaptive Management, BDCP and NRC Recommendations

Who has responsibility and who has authority?

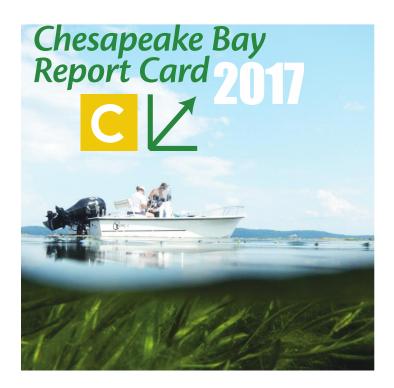
Universal challenge.

4. Science to inform Policy

Other challenges include:

- Agencies are mission-bound
- Perturbations that induce significant change
- Environmental research is a journey not a destination – but 'experimentation' is not embraced by legislatures!
- Sustained commitment to resources is needed
 - monitoring
 - SYNTHESIS with the right team
 - communication

5. Performance Metrics and Recognition



Bay health is moderate overall



Bay Health scale

Very good A B C D F Very poor







The overall score for the Chesapeake Bay Health Index for 2017 was 54%, the same score as 2016. Bay-wide, dissolved oxygen continued to be the best scoring indicator with an 89% in 2017, an A. Aquatic grasses scored a C- (44%), improved from last year's D+ (39%). Water clarity scored an F (17%), a decrease from last year's D- (24%). Benthic community in the bay improved from a C (54%) to a B- (60%). Total nitrogen scored C+ (59%), an improvement from last year's C+ (55%). Total phosphorus scored B+ (76%), declining from an A- (82%) in 2016. Chlorophyll a scored D+ (35%), the same as last year.

Total phosphorus, total nitrogen, dissolved oxygen, and aquatic grasses are showing positive and significant improvements. These improvements are encouraging for water quality, and have positive impacts on the ecosystem. Water clarity and chlorophyll a have significantly declining trends. Benthic community shows no significant change in health over time.

There are seven indicators that make up the Bay Health Index for the Chesapeake Bay Report Card. Each indicator is compared to scientifically derived thresholds or goals and scored to determine the overall grade.

Where we are seeing improvements

Elizabeth River

2017 Score:

The Elizabeth River improved from a D to a C in 2017, making this the highest score it has ever received. There were improvements in total nitrogen, chlorophyll a, and dissolved oxygen. Over time, this region has a significantly improving trend.

lames River

2017 Score:

The James River improved from a C+ to a B- in 2017. There were improvements in aquatic grasses, water clarity, and total phosphorus. Over time, this region has a significantly improving trend.

Upper Western Shore

2017 Score:



The Upper Western Shore improved from a C- to a C in 2017. There were improvements in total nitrogen, total phosphorus, and benthic community. Over time, this region has a significantly improving trend.



Marshland at Paradise Creek Nature Park along the Elizabeth River in Portsmouth, VA. Photo by Chesapeake Bay Program.

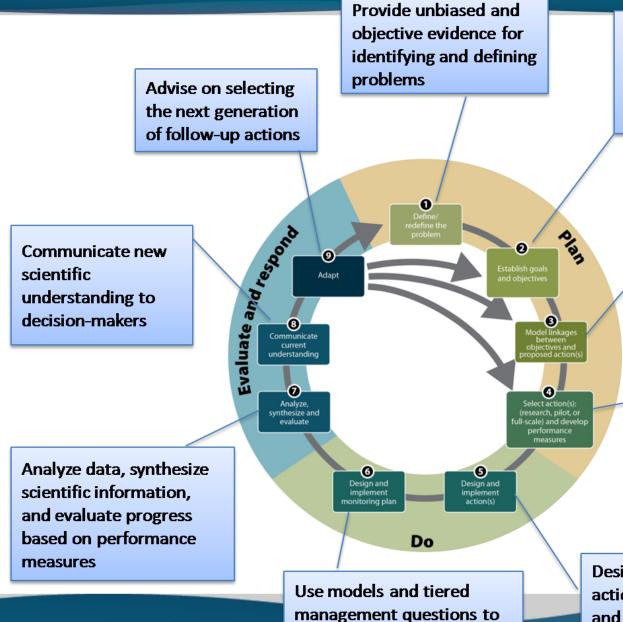


A shoreline along the banks of the James River at Presquile National Wildlife Refuge Photo by USFWS.



The Gunpowder River, part of the Upper Western Shore region. 'Gunpowder River by Phil Romans used under CC BY.

http://ian.umces.edu/work with us/environmental report card production/



design monitoring. Collect,

manage and share data.

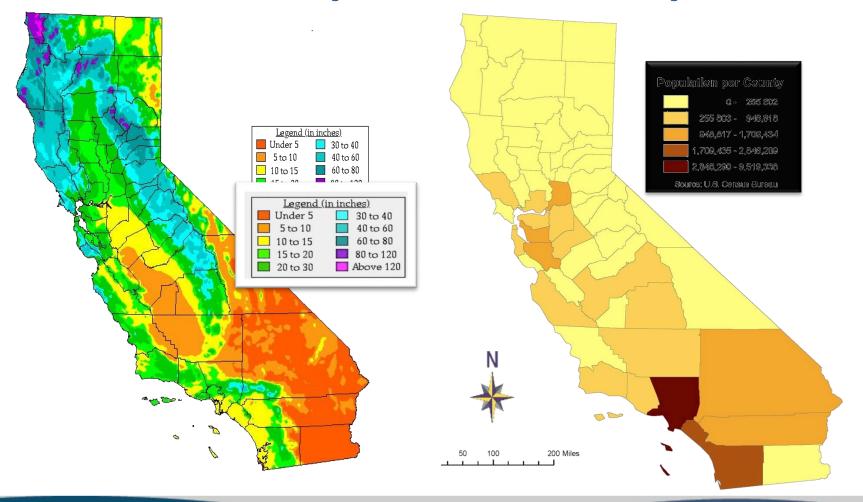
Communicate limitations and opportunities of goals and objectives

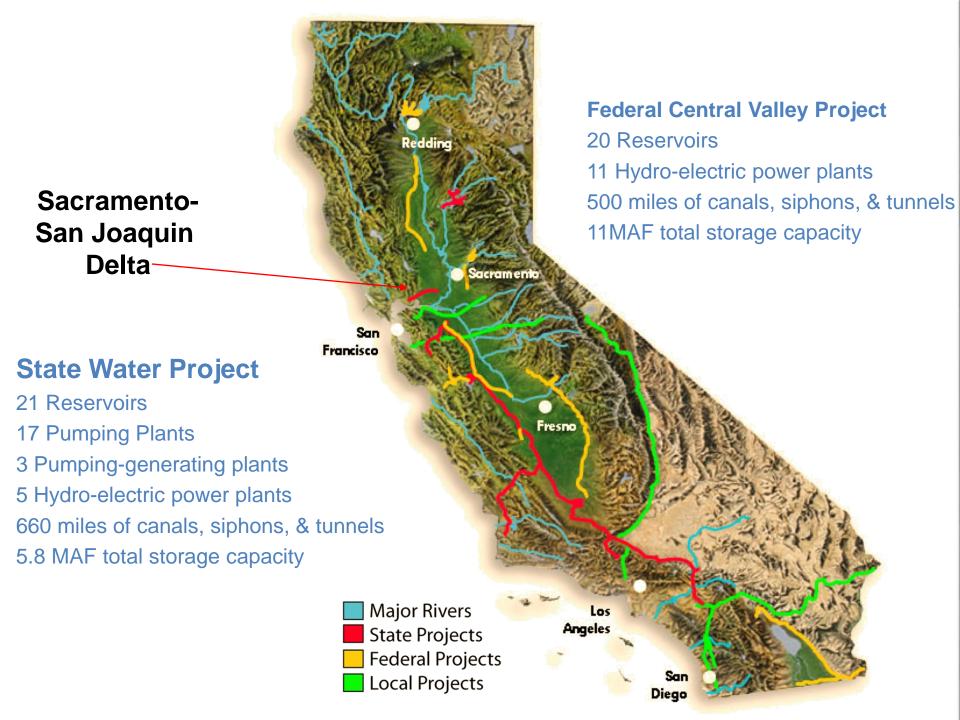
Specify or develop appropriate conceptual and quantitative models; identify critical uncertainties; develop hypotheses; model alternative actions; identify data necessary to test hypotheses

Evaluate alternative actions using information from models and decision support tools (Box 3-2); use models to develop performance measures

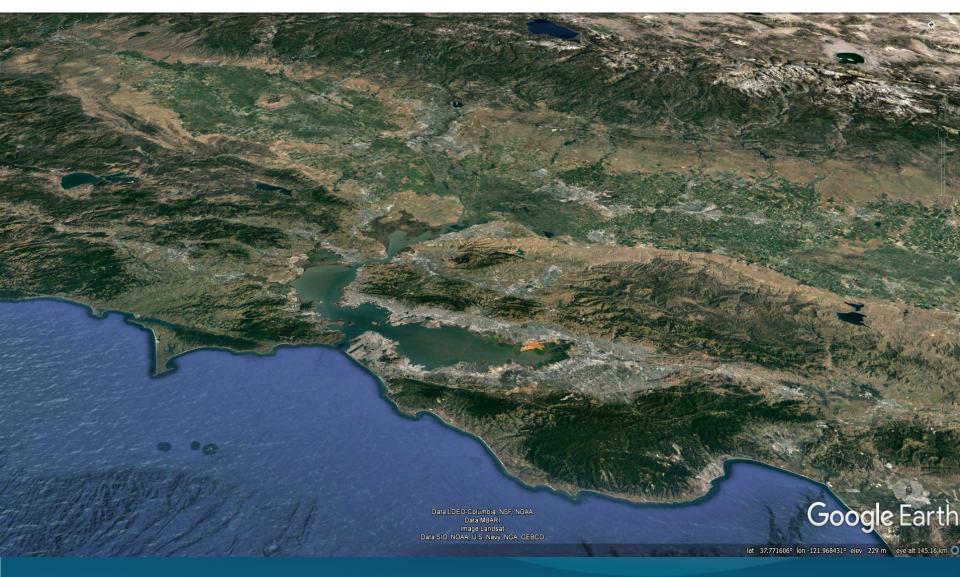
Design and implement actions to test assumptions and predicted outcomes and reduce scientific uncertainties

California Precipitation and Population

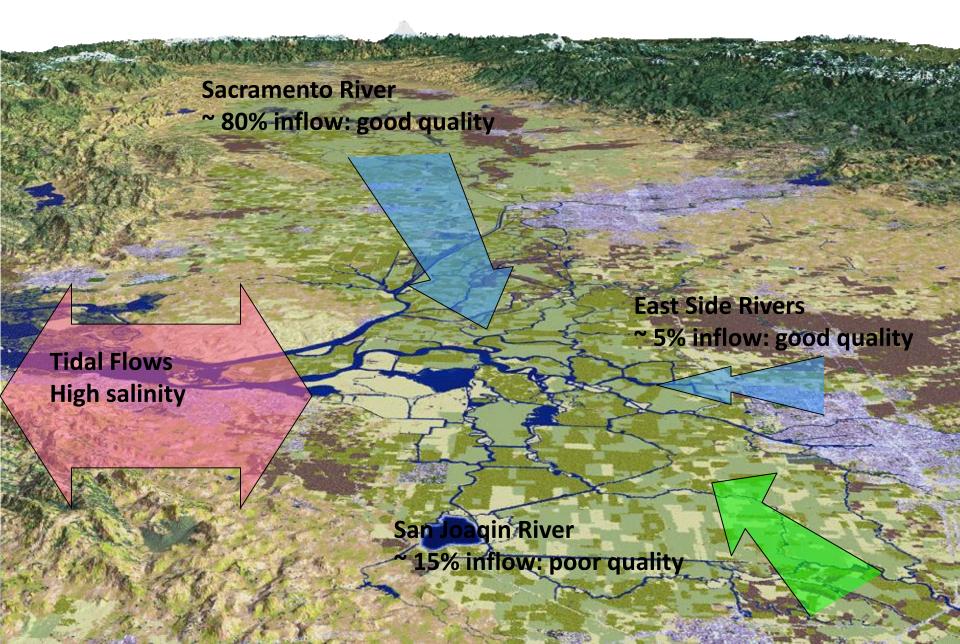




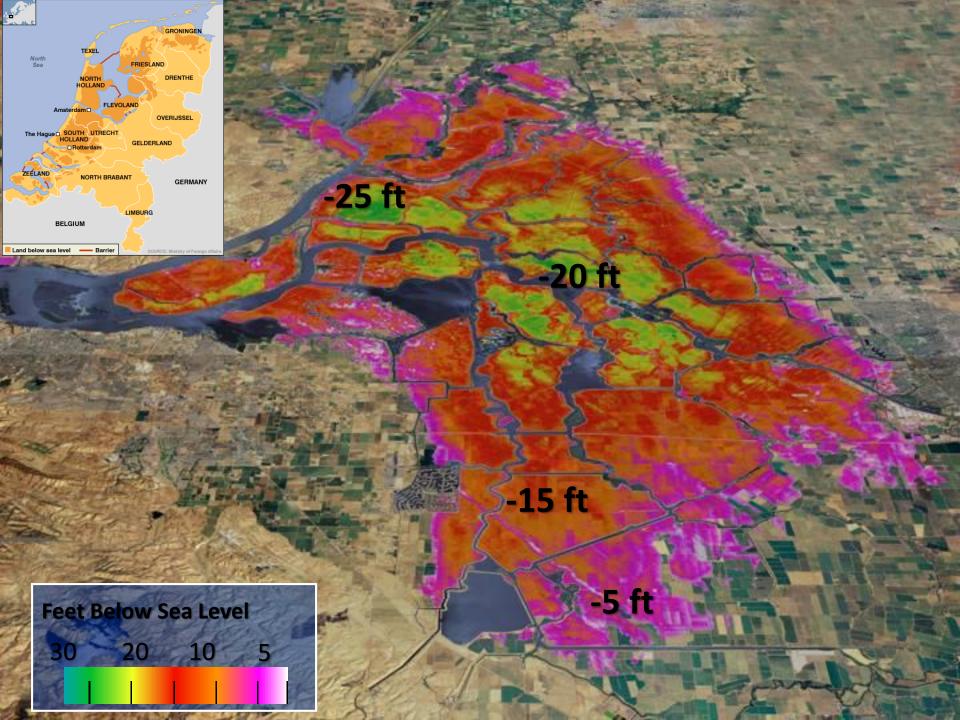
San Francisco Bay Delta



Delta Inflows

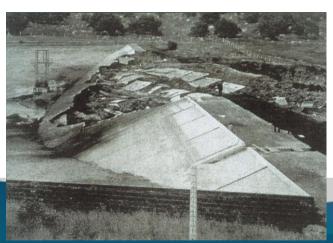


Moving Water through the Delta Sac River Delta Cross Channel Mokelumne River Old & Middle Rivers 3 Sac River / West Delta 2 San Joaquin River **SWP Pumps CVP Pumps**



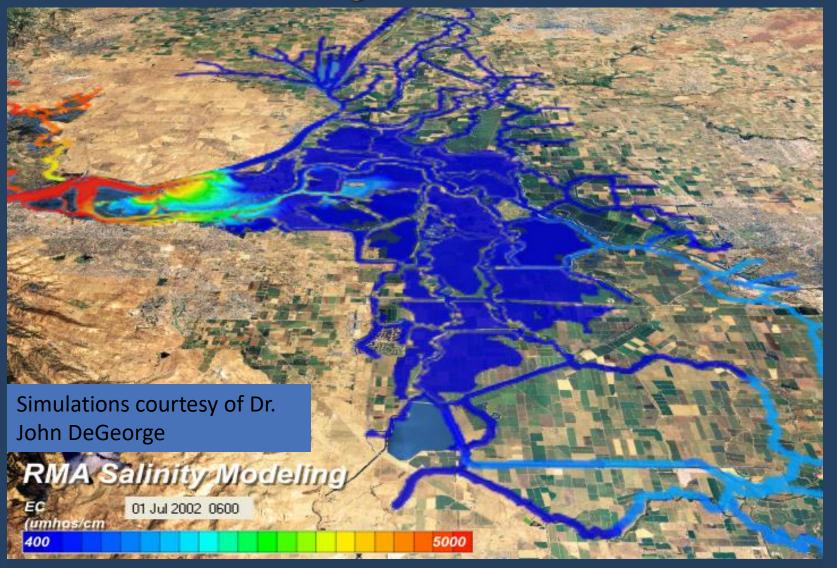
Delta Levees – Seismic Hazard





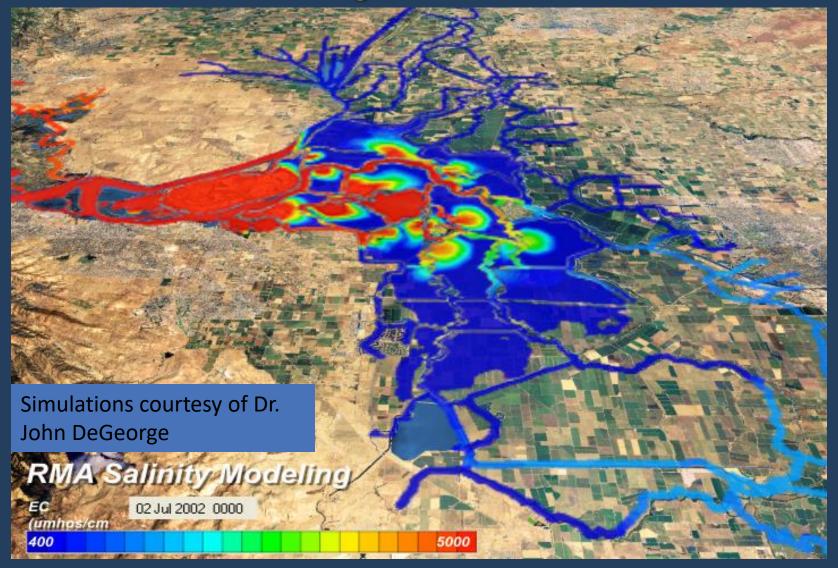


causing 20-Island Failure



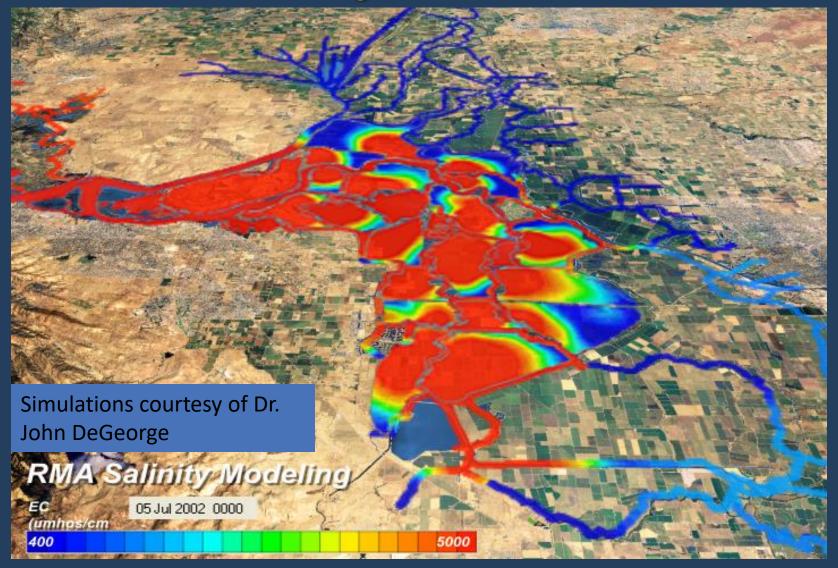
0 - 6 hours: Islands flood with fresh water

causing 20-Island Failure



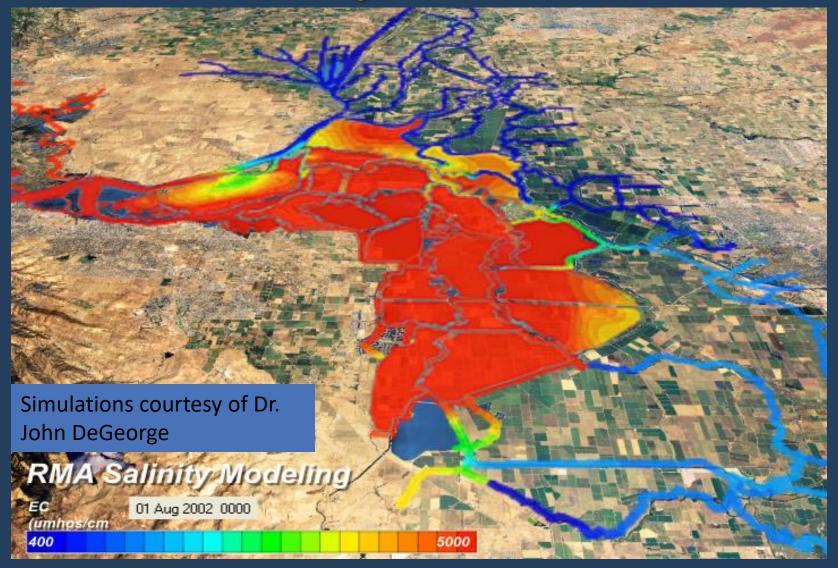
12 – 24 hours: Salt water intruding into Delta

causing 20-Island Failure



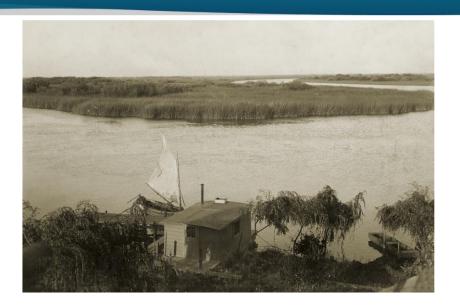
1 – 7 days: Salt water throughout Delta

causing 20-Island Failure



30 days: A saline estuary





What do we mean by natural flows in complex and irreversibly altered systems?

Novel ecosystems (Moyle, 2014): resilient and desirable

Landscape ecology vs cumulative projects

Yarnell, S.M. et al. 2015. Functional Flows in Modified Riverscapes: Hydrographs, Habitats and Opportunities BioScience 2015. doi: 10.1093/biosci/biv102

The Problems facing California

- → 2/3 of California residents rely on Delta water
- → Irrigates up to 4 million acres of California farmland

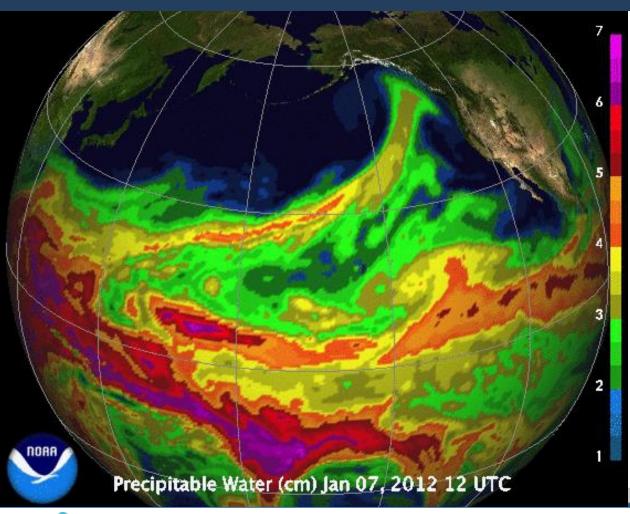
- → 80% of California's commercial fishery species rely on the Bay-Delta
- → Habitat for 700 species, including 50+ threatened or endangered
- → Hotspot for biodiversity
- → Greatest loss of biodiversity



California Water

- Small average number of wet days per year needed to accumulate most of annual precipitation (ranging from 5 to 15 days)
- California receives some of the largest 3-day storm totals in the country
- Atmospheric River storms contribute from 20– 50% of the state's precipitation totals
 - Most of water resources
 - Largest flood threat

Atmospheric Rivers (3 weeks in Jan. 2012)



-Lateral structure from satellite data (~400 km width & 2000 km long) - (10-20 Mississippis)

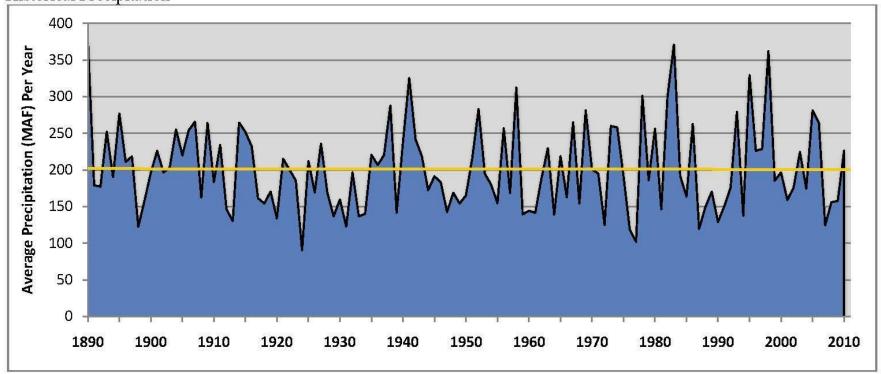
Mike Dettinger et al.

USGS, Scripps Institute of Oceanography



CALIFORNIA'S WATER SUPPLY IS NOT GROWING AND IT ARRIVES ERRATICALLY





120 year average: 201.3 MAF

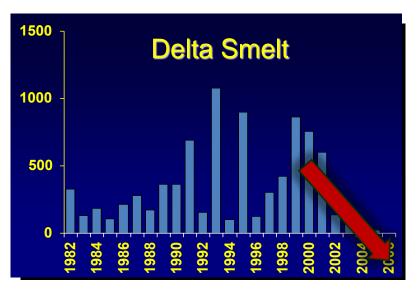
Driest 30 year span (1908-1937): 180 MAF

Wettest 30 year span (1977-2006): 210.5 MAF

Source: Delta Stewardship Council. 2012. Sacramento, CA. Adapted from data compiled by Jim Goodridge, state climatologist formerly of DWR, and updated by Michael Anderson, DWR State Climatologist.

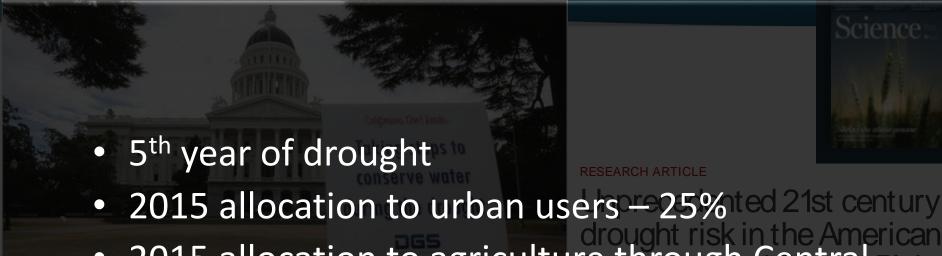
A Collapse in Delta Smelt Protected by Endangered Species Act





There are many other endangered species – many have conflicting needs (seasonally and spatially).

Who decides?





- 2015 allocation to agriculture through Central Plains
 - Valley Project 0%

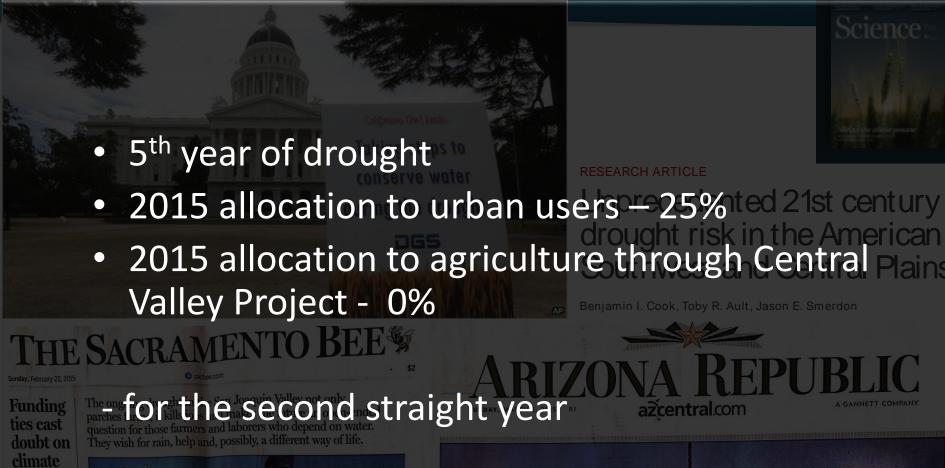
HE SACRAMENTO BEE

Funding ties cast doubt on climate

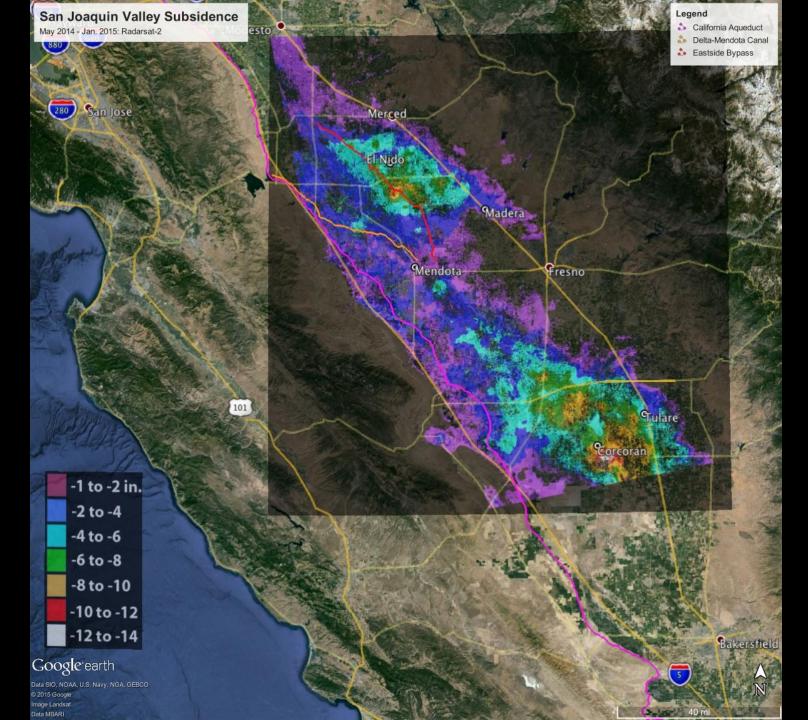
The ongoing drought in the San Joaquin Valley not only parches farms, it kills jobs and makes the future an open-ended question for those farmers and laborers who depend on water. They wish for rain, help and, possibly, a different way of life.











2009 State of California Legislation The Coequal Goals

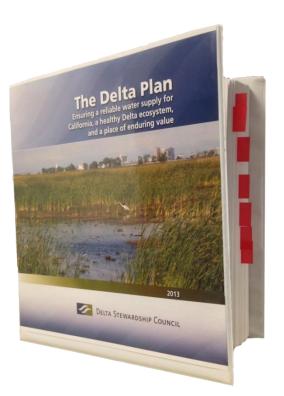
"Coequal goals' means the two goals of providing a more reliable water supply for California and protecting, restoring, and enhancing the Delta ecosystem. The coequal goals shall be achieved in a manner that protects and enhances the unique cultural, recreational, natural resource, and agricultural values of the Delta as an evolving place." (California Water Code §85054).

Delta Stewardship Council created to:

- Develop enforceable plan to achieve coequal goals of ecosystem restoration and statewide water supply reliability
- Ensure progress towards those goals
- Oversee and coordinate activities in the Delta among various agencies
- Inform decision-making with best available independent science

What is the Delta Plan?

 Delta Plan draws upon existing state and federal laws and policies and ongoing programs to chart a big-picture course



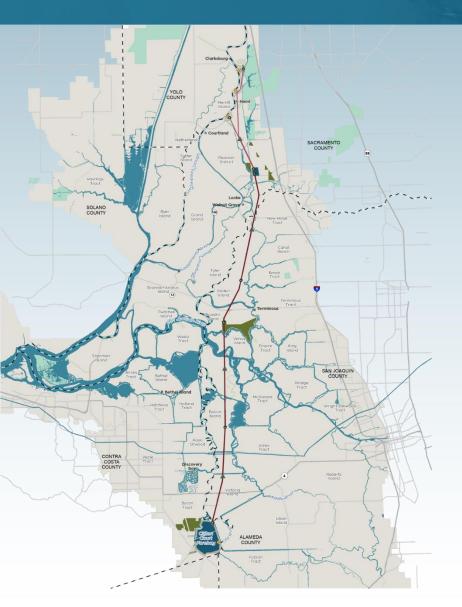
- The Delta Plan is:
 - √ 14 regulatory policies; 73 recommendations
 - ✓ A plan that encourages state and local agencies to implement local and regional projects

Delta Plan Themes:

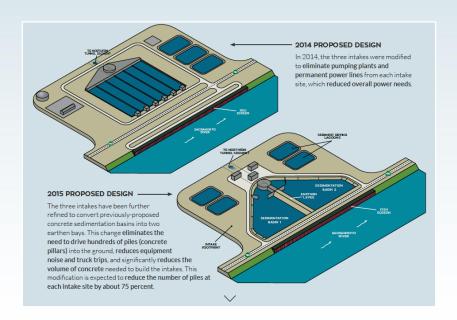
- Conservation & Efficiency
- Reduce Flood Risk
- Ecosystem Restoration
- Supply Reliability & Storage
- Protect the Delta
- Science & Adaptive Management

BAY DELTA CONSERVATION PLAN / CALIFORNIA WATER FIX

BAY DELTA CONSERVATION PLAN/CALIFORNIA WATER FIX
PARTIALLY RECIRCULATED DRAFT ENVIRONMENTAL IMPACT REPORT/SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT



Sacramento-San Joaquin Delta /Project Area



BAY DELTA CONSERVATION PLAN / CALIFORNIA WATER FIX

BAY DELTA CONSERVATION PLAN/CALIFORNIA WATER FIX
PARTIALLY RECIRCULATED DRAFT ENVIRONMENTAL IMPACT REPORT/SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT



Environmental Mitigation



Role of Science

 Through our joint federal-state partnership, and with science as our guide, we are taking a comprehensive approach to tackling California's water problems..."

From July 25, 2012 Governor Brown and President Obama Administration joint announcement on California's water future.

 "In carrying out this section the Council shall make use of the best available science."

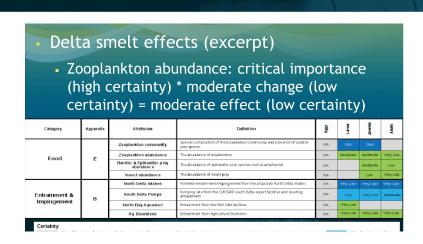
California Water Code §85302(g)

What is Best Available Science?

Elements include:

- Conceptual Models
- Quantitative Models
- Journal articles [inc. SFEWS]
- Traditional knowledge
- Reports, conference papers
- Peer Review
- Collaborative synthesis

Fish Net Effects Assessment



Contrast with Pacific Northwest:

Under restoration scenario 1, the predicted mean increase in number was 1,459,254 (117%) and 285,302 (140%) for coho salmon parr and smolts

Source: P. Roni, G. R. Pess, T. J. Beechie, S. A. Morley

There has to be a better way

230+ agencies

Combat Science vs. Collaborative Science

Principles: Relevant, Credible, Legitimate, Transparent and Timely

Develop a Shared "State of Delta Knowledge"

Science should not be used as an excuse for inaction

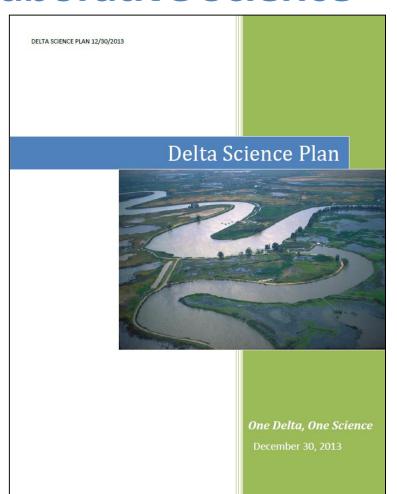


A Framework for Collaborative Science

Delta Science Plan
One Delta, One Science

Completed
December 30, 2013
Updated Dec 2016

1000+ contributors from 230+ organizations



- Building a common body of knowledge
 - Credible, Legitimate, Relevant and Transparent
- Managing scientific conflict
 - embrace legitimate differences of opinion
 - sift out selective, obfuscated, biased information
- Infrastructure for Science
 - Data accessibility
 - Community Modeling
 - Coordinates people's time, meeting facilities and tools
- It takes a community with shared resources
 ONE DELTA ONE SCIENCE

DELTA SCIENCE PLAN 12/30/2013 Delta Science Plan One Delta. One Science



Delta Science Strategy

DELTA SCIENCE PLAN

- ✓ Policy-Science Forum
- ✓ Science Steering Committee
- ✓ Science Infrastructure Summits
- ✓ Common Peer Review Process
- ✓ Integrative Adaptive Management at System Level
- ✓ Teams to develop common understanding.
- √ 'Sounding Board'

SCIENCE ACTION AGENDA

- ✓ Common prioritized science actions
 - Directed Research
 - Competitive Research
 - Science Fellows
 - Emerging technologies
 - Infrastructure

State of Bay-Delta Science

✓ Summary of the state of scientific knowledge, including summary of funded projects

State of Bay-Delta Science 2016



Thanks to:

Sam Luoma

Lauren Muscatine

Building the Science Community

Examples:

- CAMT
- IEP
- CWEMF
- Next Gen: Sea Grant State Fellows

Science Fellows

Internships

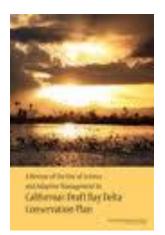


Managing Scientific Conflict

Credible, Legitimate, Relevant and Transparent

Synthesis

- ✓ Sounding Board
- ✓ Invited paper
- ✓ Invited review panel
- ✓ Expert and Community Workshops
- ✓ 'Delta Collaborative Analysis and Synthesis' mechanism Team Science
- ✓ Conferences
- ✓ Collaborative Proposal Solicitation Package Grant
- ✓ Science Fellow



Accountability and Recognition

- Maven's Blog Award Winning Reporting
 Service to consulting, agency, academic and NGO community
- State of the San Francisco Estuary Conference
 Karen McDowell and Organizing Committee
- 2015 State of the Estuary Report

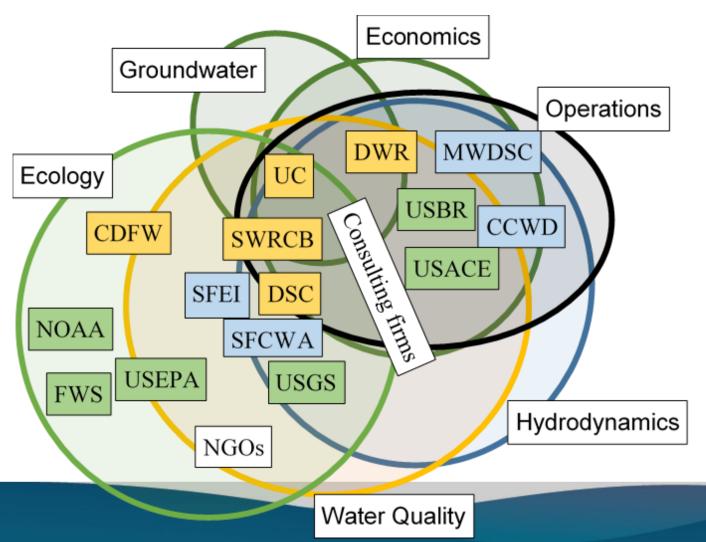
 Baylands Ecosystem Habitat Goals Science Update

Foster Innovation

Support 'High Risk' potentially 'High Payoff'

Innovation Prize

Major modeling organizations and areas of activity and interest



(Federal- orange, State – brown, Local – blue, Other – white)

The Power of Community Modeling

Snake River Plain Water Rights Adjudication

157,000+ claims adjudicated

Number of legal challenges to the computer model used for conjunctive administration of surface and groundwater.

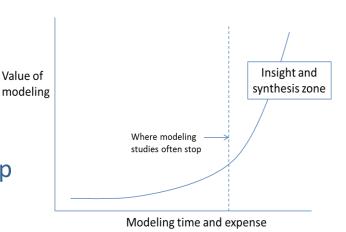


Tools change how we interact with one another, how we behave and therefore how we think.

Wilson Miner www.wilsonminer.com

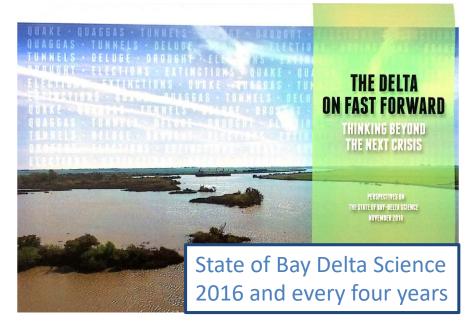
Models are never completed, only abandoned.

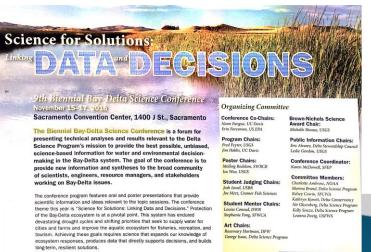
Jay Lund, DSP-NSF Workshop

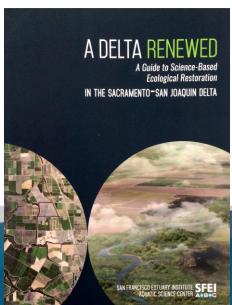


Science-Policy Interface Products









Whose Science Plan is it anyway?



US Army Corps of Engineers®









COOPERATIVE ECOLOGICAL INVESTIGATIONS SINCE 1970



NOAA





















Can we learn from C.P. Snow?

(1) The objective must be clear and not too grandiloquently vast. A scientific committee set to advise on the welfare of all mankind is not likely to get very far. The objective of the Tizard Committee—to defend England in a foreseeable short-term future against air attack—is about as much as anyone can hope actually to cope with.

Delta Stewardship Council <u>www.deltacouncil.ca.gov</u>



At times of change, the learners will be the ones who will inherit the world, while the knowers will be beautifully prepared for a world that no longer exists.

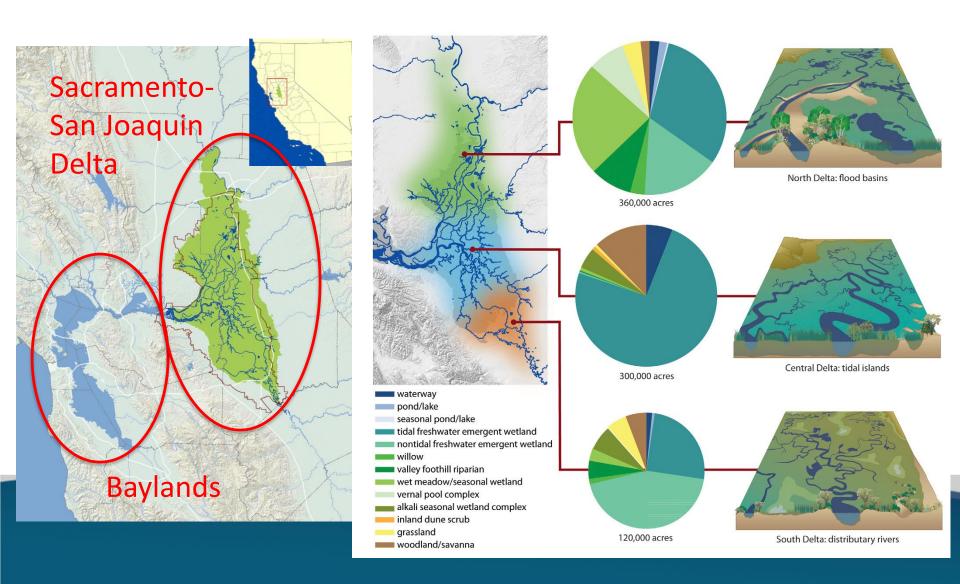
Alastair Smith

Adaptive Management solutions with ongoing monitoring and synthesis is required to achieve desired outcomes.

Risks need to be taken to accelerate understanding and management solutions for these complex and dynamic systems

Thank you for your attention.

Baylands and the Sacramento -San Joaquin Delta



Habitat Loss and Fragmentation



Adelta REVENED

A Guide to Science-Based Ecological Restoration

IN THE SACRAVENTO- SAN JOAQUIN DELTA



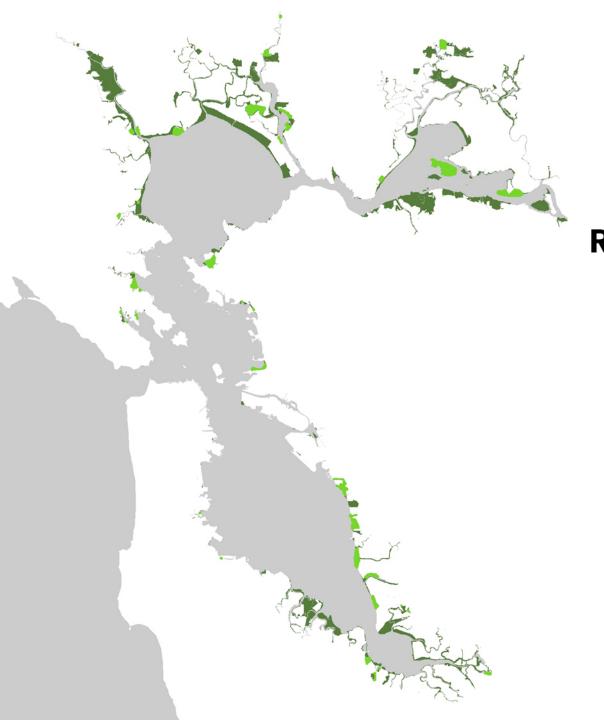
The Baylands and Climate Change: WHAT WE CAN DO

LETITIA GRENIER

SAN FRANCISCO ESTUARY INSTITUTE

SPUR 16 Feb 2016 San Francisco,



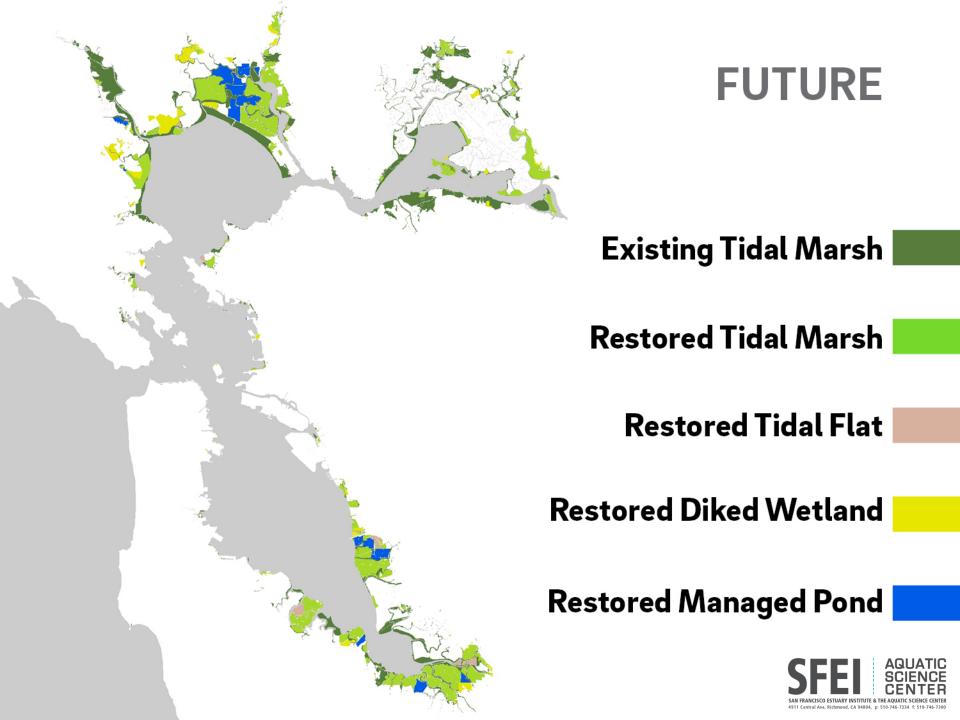


1998

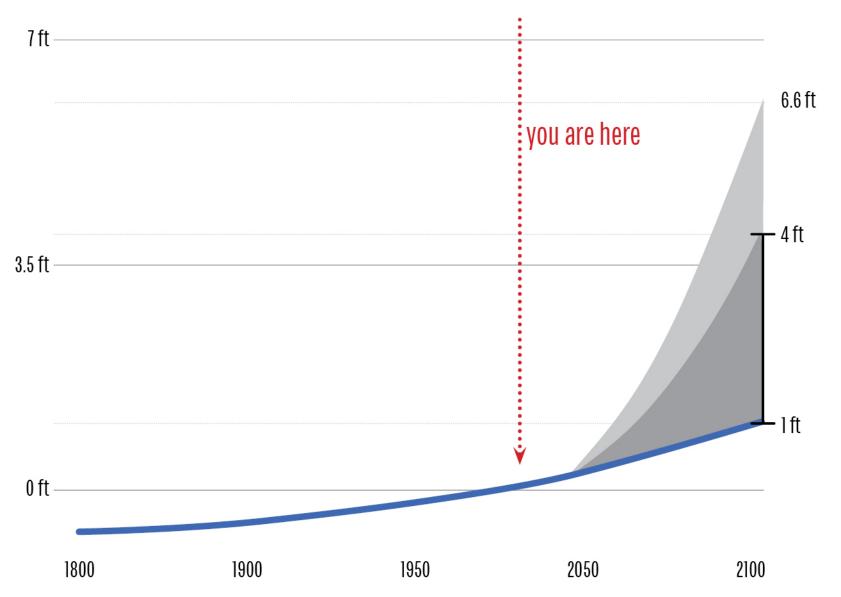
Tidal Marsh

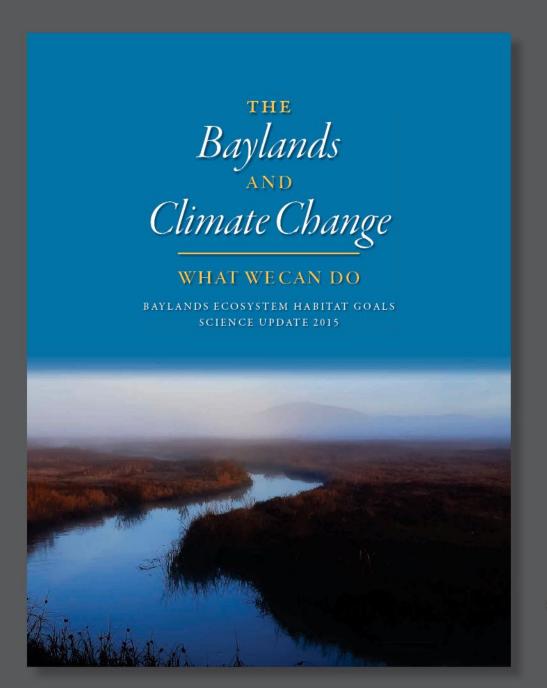
Restored Tidal Marsh











Coastal Conservancy





WHAT WE CAN DO

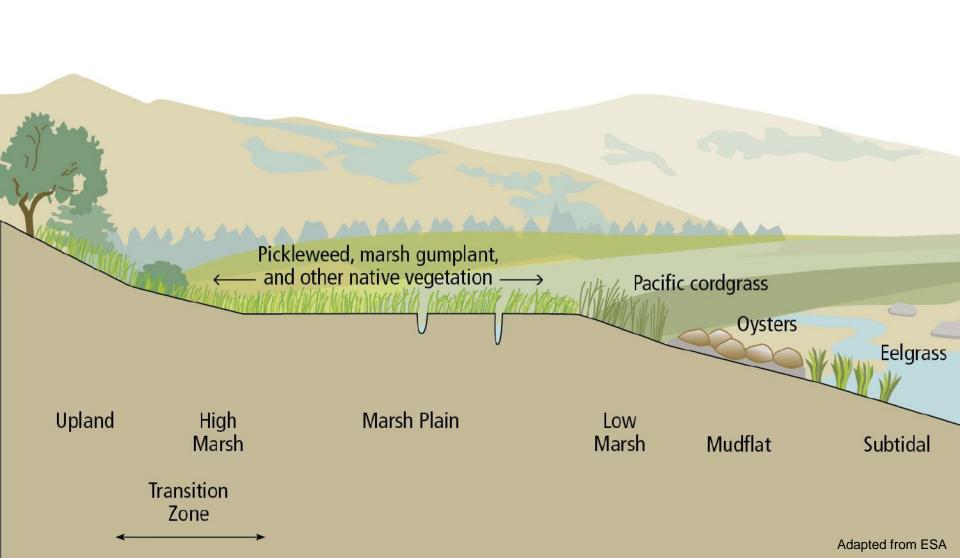
 Restore complete systems, including processes

• Restore soon, in areas marshes are likely to persist

Plan for the Baylands to migrate

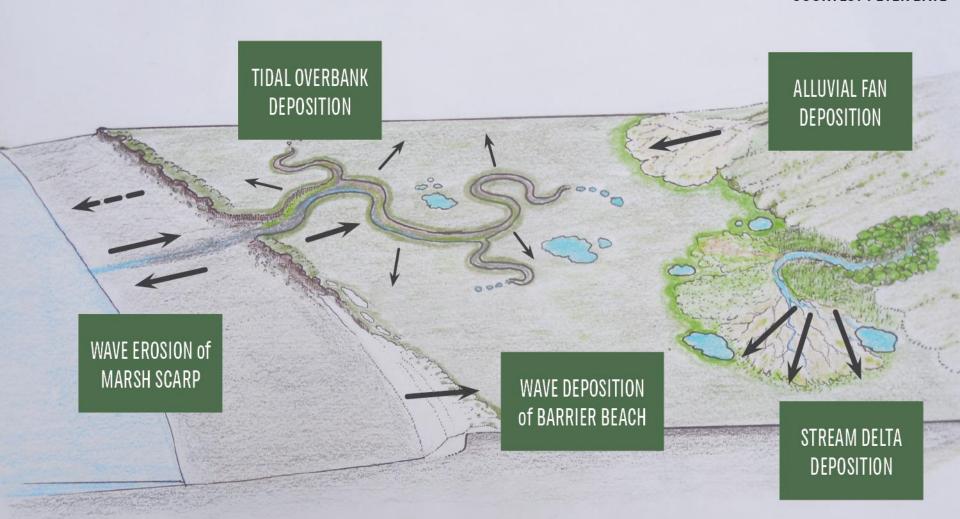


Restore complete systems



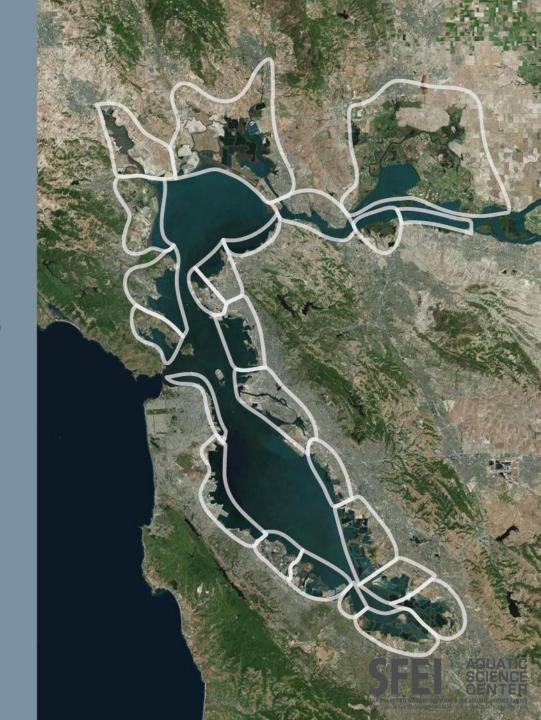
MEANS PROCESSES NOTJUST RESTORING PROCESSES PLACES

COURTESY PETER BAYE



VISIONS & PLANNING

- Define practical, science-based shoreline units
- Pair with appropriate adaptation strategies
- Convene stakeholders to create long-term vision for resilience



PLAN FOR THE BAYLANDS TO MIGITALE





PLAN FOR THE BAYLANDS TO MIGITALE



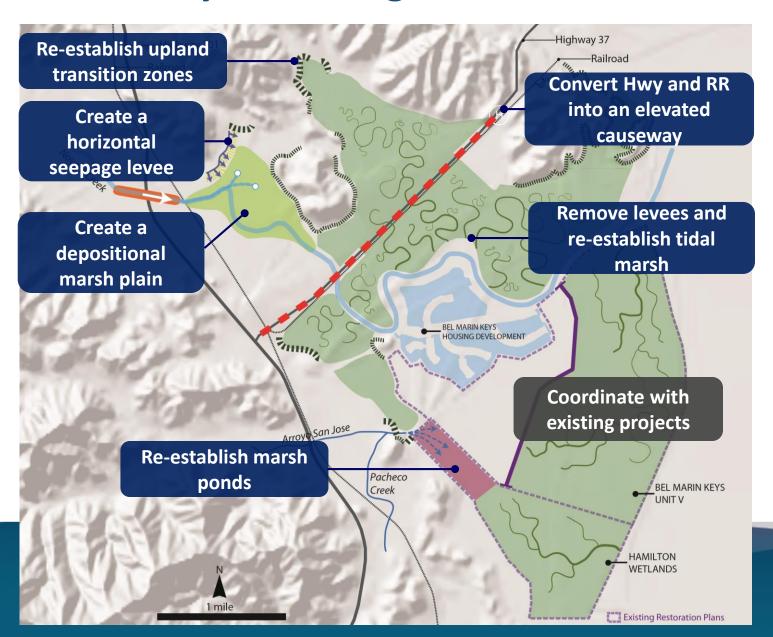


PLAN FOR THE BAYLANDS TO MIGITALE





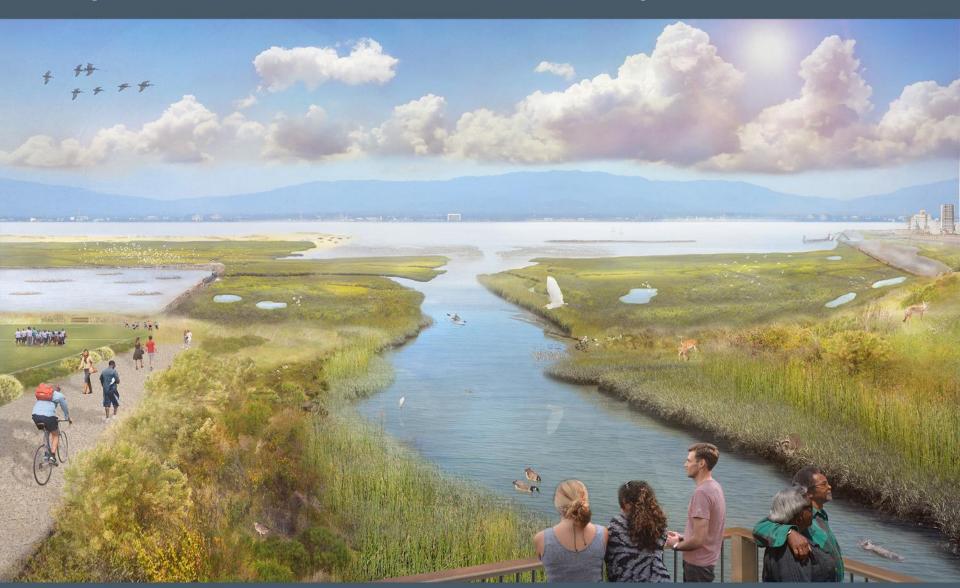
Novato Creek Baylands Long-term Vision

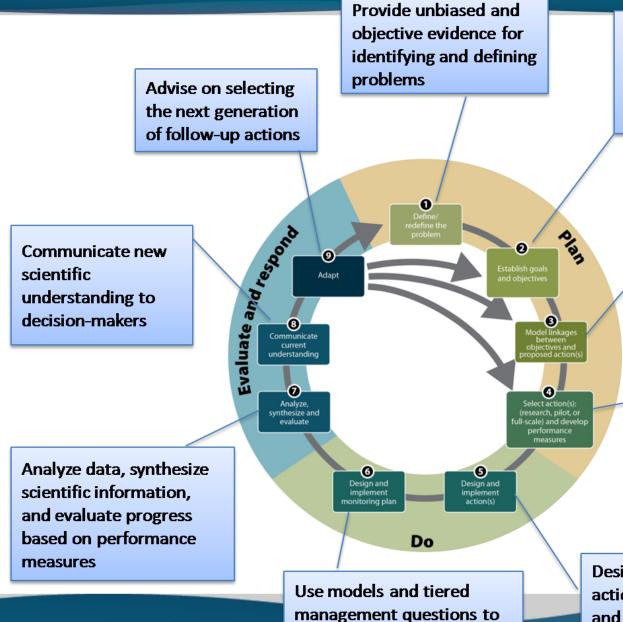


WEHAVE choices to make



Baylands Goals Science Update





design monitoring. Collect,

manage and share data.

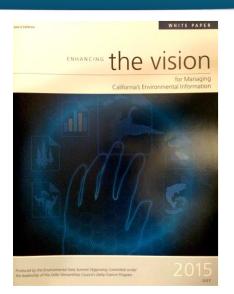
Communicate limitations and opportunities of goals and objectives

Specify or develop appropriate conceptual and quantitative models; identify critical uncertainties; develop hypotheses; model alternative actions; identify data necessary to test hypotheses

Evaluate alternative actions using information from models and decision support tools (Box 3-2); use models to develop performance measures

Design and implement actions to test assumptions and predicted outcomes and reduce scientific uncertainties

Problem: Inaccessible Data and Inadequate Models to Describe Complex Interactions



Environmental Data Management in the Era of "Big Data" June 5-6, 2014.

Business Model, Visualization, Open Source vs Private Sector – Partnerships

http://environmentaldatasummit2014.deltacouncil.ca.gov/

Inter-disciplinary Integrated Community Modeling May 20-22, 2015. With support from the National Science Foundation, IAHR and the California Water and Environmental Modeling Forum.

Cumulative Jobs and Revenues

